Across the United States, state education agencies and school districts face daunting challenges and difficult decisions for restarting schools as the COVID-19 pandemic continues. As state and district leaders prepare for what schooling will look like in 2020 and beyond, there is an opportunity to identify evidence-based policies and practices that will enable them to seize this moment to rethink school in ways that can transform learning opportunities for students and teachers alike.

Our current system took shape almost exactly a century ago, when school designs and funding were established to implement mass education on an assembly-line model organized to prepare students for their “places in life”—judgments that were enacted within contexts of deep-seated racial, ethnic, economic, and cultural prejudices. In a historical moment when we have more knowledge about human development and learning, when society and the economy demand a more challenging set of skills, and when—at least in our rhetoric—there is a greater social commitment to equitable education, it is time to use the huge disruptions caused by this pandemic to reinvent our systems of education. The question is: How can we harness these understandings as we necessarily redesign school? How can we transform what has not been working for children and for our society into a future that carries us forward into a more equitable future?

This section is part of a larger report, Restarting and Reinventing School: Learning in the Time of COVID and Beyond, that focuses on how policymakers as well as educators can support equitable, effective teaching and learning regardless of the medium through which that takes place. The full report provides an overarching framework to inform the restart of schools while also providing a long-term vision that can guide leaders toward new and enduring ways to address educational quality and inequity. It illustrates how policymakers and educators can:

1. Close the digital divide
2. Strengthen distance and blended learning
3. Assess what students need
4. Ensure supports for social and emotional learning
5. Redesign schools for stronger relationships
6. Emphasize authentic, culturally responsive learning
7. Provide expanded learning time
8. Establish community schools and wraparound supports
9. Prepare educators for reinventing schools
10. Leverage more adequate and equitable school funding

This section provides research, state and local examples, and policy recommendations for how policymakers and educators can ensure supports for social and emotional learning. For the full report, go to http://learningpolicyinstitute.org/product/restarting-reinventing-school-covid.
Priority 4: Ensure Supports for Social and Emotional Learning

I’m concerned about food, jobs, money, my education. Racism toward Asian Pacific Islander folks is a big concern for us too. I miss being around my friends, and I’m feeling really, really depressed, but I can’t really tell my family.

—Oakland Student

The COVID-19 crisis has stretched families to the breaking point, as many struggle to balance the demands of work with caring for their loved ones—often at a distance. Children of all ages are grappling with the ensuing stress and trauma. The results of racial discrimination have also been clear throughout the COVID-19 pandemic, as children and families of color have experienced greater infection and mortality rates, unemployment, housing and food instability, and the digital divide. Although adversity impacts learning, the psychological effects of these traumatic experiences can be partly mitigated by strong, trusting relationships, social and emotional supports, and opportunities to develop social and emotional learning (SEL) skills. These skills, coupled with mental health supports and restorative practices, are critical for supporting children, youth, and adults as they cope with the challenges, uncertainty, and stress presented by the pandemic, the economic crisis, and systemic racism. Infusing SEL through both virtual and in-person instruction will help to mitigate the pandemic’s impact on lifelong success and learning.

What Students Need

Recent data indicate that young people are experiencing chronic stress and trauma as they navigate basic needs and health concerns, a lack of connectivity to their school communities, and exhaustion from constant anxiety about the future. The pandemic has been disruptive for nearly everyone but has also exposed and exacerbated existing inequities, including those in health and safety, mental health, and learning opportunities and experiences. As one middle school teacher described, although her students were hungry to learn, they faced many barriers to participation:

Many of my students are refugees, fleeing violence in their home countries, children who have been separated from their families, and longtime English language learners.... My students fight a silent battle against inequity every day. Distance learning has made this battle so much harder.

In order to buffer a generation of children and youth from the negative impacts of these cumulative inequities, schools need to nurture the whole child by intentionally integrating social and emotional learning. As part of this effort, in this moment of deep trauma converging with deep
awareness of racial injustice, children and youth need their schools to dismantle practices that have perpetuated systemic racism, including discriminatory discipline practices that have too often criminalized and marginalized children of color. These should be replaced with restorative practices that help students get the help they need while acquiring the social and emotional skills, habits, and mindsets necessary to be successful in school and in life.

The science of learning and development, which builds on rich developments over the past 2 decades, helps us see that academic, social, and emotional learning are interrelated and reinforcing and that learning is inherently social and emotional. For instance, children and youth learn best when they feel safe, find the information to be relevant and engaging, are able to focus their attention, and are actively involved in learning. This requires the ability to combine skills of emotion regulation and coping strategies with cognitive skills of problem-solving and social skills, including communication and cooperation.

Attitudes, beliefs, and mindsets also matter for school and life success. Educators and school personnel play an important role in shaping students’ beliefs about their own abilities, their sense of belonging, and their academic mindset. Self-efficacy is enhanced by a student’s confidence that effort increases competence. A growth mindset enables students to engage more productively in academic and personal pursuits. All of these are supported by an inclusive learning environment that uses educative and restorative approaches to support behavior rather than relying on punitive methods that exclude and discourage students.

The pandemic, economic uncertainty, and heightened awareness of long-standing racial injustices have made it abundantly clear that children and youth need an adaptive and responsive school system that supports them to fully develop their social and emotional capacities and leverages children’s assets to strengthen their learning and well-being.

**What Policymakers and Educators Can Do**

With support from state and local education leaders, educators have an opportunity as schools and communities restart, recover, and reinvent to prioritize policies and practices that are immediately responsive to students’ and adults’ social and emotional needs while building capacity for a whole child approach going forward.

**Implement a comprehensive system of support**

Effective school environments take a systematic approach to promoting children’s social, emotional, and academic well-being in all facets of school life and in connections to the community. Students’ personal responses to the pandemic, economic crisis, and racial injustices may vary widely, and some students may need targeted or intensive supports.

CASEL’s SEL roadmap for reopening school recommends that schools develop an “adaptive and responsive system of tiered supports that leverages students’ assets to help them cope, navigate and strengthen their social and emotional competencies.” As schools learn about and identify the strengths and needs of students, they will need clear processes (e.g., screeners, referrals) and structures (e.g., tiered, integrated systems of support) for school staff to work with families and
partner with school-employed or community-based mental health and trauma professionals to connect students with additional targeted (tier 2) or intensive (tier 3) supports to meet their needs. (See, for example, North Dakota’s well-developed resources for multi-tiered systems of support.) This may include counseling and additional behavioral, mental health, or trauma supports; it may also include providing connections to food, housing, technology, transportation, or other resources. (See “Priority 8: Establish Community Schools and Wraparound Supports” for more on integrated supports and services.) Schools must ensure that these processes avoid labeling students and do not rely on assumptions about students based upon their race, their language, or their socioeconomic status.

Ensure opportunities for explicit teaching of social and emotional skills at every grade level

While a whole-school approach to social and emotional learning is necessary, schools also need to set aside a time and place to focus explicitly on social and emotional skill building. By explicitly teaching the interrelated set of cognitive, social, and emotional competencies that underscore the way people learn, develop, maintain mutually supportive relationships, and become psychologically healthy, educators can ensure that students and staff have tools for both the short term and long term. Teaching students how to recognize and manage their emotions, access help when they need it, and learn problem-solving and conflict resolution skills makes schools safer. A meta-analysis of more than 200 studies found that schools using SEL programs reduced bullying and poor behavior while supporting increased school achievement.

Teaching students how to recognize and manage their emotions, access help when they need it, and learn problem-solving and conflict resolution skills makes schools safer.

Locate a place in the curriculum and school day in which students and educators can develop and practice key skills and competencies. In early childhood education and preschool programs, this may take place through scripted stories and books, and intentional activities embedded throughout the day. In elementary classrooms, this might take place in morning meetings or another dedicated block in the day. In middle and high schools, this can take place in advisories. (See “Priority 5: Redesign Schools for Stronger Relationships” for more detail.)

Baltimore City Public Schools built upon existing SEL implementation efforts and developed SEL lesson plans aligned with grade groupings and weekly themes around compassion, connection, and courage.
States and districts can support the adoption and implementation of social and emotional learning by establishing SEL curriculum specialists in leadership positions to support sustainable use of SEL activities for students, educators, and families. School-based SEL coalitions of educators, community organizations, and families, supported by these district specialists, can ensure the creation and high-quality implementation of SEL supports based on local needs of staff and students in every grade. In its reopening plan, Oregon emphasizes the need to incorporate multiple non-dominant voices in such coalitions and to formalize an SEL lead for each school.
It is important to prevent potential equity pitfalls by avoiding a deficit mindset that assumes that the purpose of SEL is to develop skills that some students do not possess and to underemphasize the meaningful development of student agency. Because social and emotional competencies can be expressed differently across cultures, if leaders and educators implement SEL without an appreciation of similarities and differences, with an underemphasis on student agency, some students may feel more alienated. The National Equity Project has developed guidance with recommendations to prevent such pitfalls, as has CASEL, which offers a five-part webinar series.

Consider using mindfulness strategies. The use of mindfulness strategies and other techniques for calming oneself, as well as monitoring and redirecting attention, also shows benefits for learning and stress management. Mindfulness practice—which cultivates greater awareness of one’s experience infused with kindness—and related contemplative practices have also been linked to greater social and emotional competencies, including capacities for regulation, as well as reductions in stress and implicit bias. Mindfulness strategies can be integrated into instruction to include educators and school staff to support their self-care and stress management abilities. Pure Edge provides several free tools that have been adopted by districts such as Jackson, MS, and Philadelphia, PA; and by entire states, including Delaware and Rhode Island.

Infuse social and emotional learning into instruction in all classes

Students need opportunities to develop social and emotional skills throughout their school day. Research shows that when SEL opportunities are embedded throughout the school day and integrated into other subject matter, the benefits are even more pronounced. Capitalizing on teachable moments reinforces and provides more opportunities for children to practice the skills they are learning through explicit SEL instruction.

Integrate SEL skills into curriculum and instruction. Schools and educators that have not already been working to infuse SEL skills into their academic instructional practice may feel daunted by the task and be unsure of how to do it, but there are helpful resources readily available. For example, Facing History and Ourselves, EL Education, and Transforming Education have tools and curricula that include embedded SEL components. Resources based on the science of learning and development are also available from the National Commission on Social, Emotional, and Academic Development, CASEL, and Greater Good Science Center.

At Lakewood Elementary School in Sunnyvale, CA, teachers and leaders understand that SEL should be integrated into every aspect of the school, from explicit classroom instruction and infusion into academic content to school climate and culture (see Figure 4.2). Teachers at Lakewood use strategies such as the Chillax Corner, which offers space and activities for students to regulate their emotions when upset; building relationships through team-building exercises; and collaborative academic work that allows students to put into practice social and emotional competencies such as active listening, understanding others’ perspectives, and resolving disagreements.
Figure 4.2
Ways That Social and Emotional Learning Can Be Integrated Throughout the School Day

- Students are given multiple opportunities for self-directed work and play, which develops self-management and responsible decision-making.
- Teacher identifies the social and emotional competencies needed for academic work, and incorporates them into the lesson plan.
- Teacher actively models social and emotional competencies, stopping at times to “think aloud” and describing how she or he feels, thinks, and acts in a certain situation.
- Students practice self-awareness by identifying how they feel throughout the day, especially when confronted with difficult academic tasks.
- Students develop relationship skills, such as communication and collaboration, through structured group work.
- Teacher uses “teachable moments” to help guide students through social and emotional challenges, such as helping students mediate a conflict.

Washoe County School District in Nevada is creating weekly distance learning plans incorporating practices for all grade levels to continue students’ in-school SEL lessons at home. These efforts are connected to longer-term investments in SEL curriculum and professional development the district began making prior to the pandemic. For instance, Washoe developed and trained SEL lead teams, composed of school staff, to share and debrief data on school climate and on students’ social and emotional skills, habits, and mindsets. The district also developed early warning indicators of students at risk of dropping out of school to look at trends in the data to inform student engagement efforts. These efforts have included student data summits that district leaders believe have led to greater student engagement and empowerment.10 As a result, in partnership with WestEd and the Regional Educational Laboratory West (REL West), Washoe County School District developed a toolkit of student engagement exercises to gather data and analyze student experiences.

All educators can play an active role in co-regulating students’ behaviors by providing them with a repertoire of words and strategies to use in different situations to help them develop their self-regulation skills. For example, teachers might use disagreements as opportunities to help students practice conflict resolution by walking students through a structured, stepwise process that involves calming techniques, turn-taking (in which each student acknowledges the other’s perspectives and emotions), and collaborative solution development. As a component of the school’s advisory class, Social Justice Humanitas Academy in Los Angeles uses councils to build community and create space for “the practice of listening and speaking from the heart.” During councils, students and teachers take turns sharing the positive and difficult things happening in their lives while sitting together in a circle. North Dakota’s reopening plan specifically suggests expanding advisory classes to better meet current needs.

It is important that teaching for self-regulation not be implemented in ways that suggest that students cannot fully express their emotions or demonstrate their feelings, or that students should exhibit equanimity in the face of trauma and injustice. Concerns have emerged that some interpretations of SEL have been used to undermine student expression, to manage student behavior in ways that are culturally insensitive, and, in some cases, to extend policing into interactions around students’ emotional self-expression. The Abolitionist Teaching Network identifies ways to engage colleagues and students in conversation in the pursuit of anti-racist, abolitionist SEL.

Provide guidance and support to develop students’ executive functions and productive mindsets. In addition to emotional awareness and specific skills for handling emotions and engaging in prosocial behavior, there are a set of habits and mindsets that can have a powerful effect on students’ learning and achievement. Holding a growth mindset and connecting academic endeavors to personal values supports learning and helps students persevere in the face of challenges. Four key mindsets have been identified as conducive to perseverance and academic success for students:

1. Belief that one belongs at school
2. Belief in the value of the work
3. Belief that effort will lead to increased competence
4. Sense of self-efficacy and the ability to succeed11
The types of messages conveyed by teachers and schools and corresponding attitudes may be especially relevant with adolescents whose self-perceptions and perceptions about school have a strong effect on their motivation and behavior. Effective programs that promote stronger learning for adolescents involve creating climates in which adolescents feel respected, affirmed, and challenged with the opportunity to improve through feedback, supports, and chances to revise their work.\(^{12}\)

**Institute restorative practices**

**End zero-tolerance policies and exclusionary discipline.** SEL programs cannot enable meaningful long-term growth for students in environments that are otherwise authoritarian, punitive, and exclusionary, rather than educative and inclusive. Zero-tolerance policies that were widespread in many states and districts have led to high rates of suspension and expulsion that have also proved to be discriminatory, with students of color and students with disabilities disproportionately excluded from school. Evidence shows that this is not because of worse behavior but because of harsher treatment for minor offenses, such as tardiness, talking in class, and other nonviolent behavior.

Rather than teaching students how to change their behavior, exclusionary punishment undermines student learning and attachment to school and increases the chances of students dropping out. Even one suspension can double the odds of a student dropping out, feeding the school-to-prison pipeline, which for some children begins in preschool.

In this moment, as many schools are considering eliminating the police presence in schools that has often been associated with harsh punishments for trivial offenses and criminalization of children of color, it is essential to replace police with restorative practices, rather than leaving a vacuum. As Tiana Lee, the Alternatives to Suspensions Specialist at Brooklyn Center High School, described:

> The impacts of suspensions were clear: our neediest students were falling further behind and excluding them did little to improve their behavior. But simply ending suspensions was not enough, as we had still not begun to address the root causes of students’ misbehavior.

Accumulating research evidence suggests that shifting to restorative practices reduces the use of exclusionary discipline, resulting in fewer and less racially disparate suspensions and expulsions while also making schools safer, improving school climate and teacher–student relationships, and improving academic achievement.\(^ {13}\) Restorative practices enable educators and school leaders to understand how they may unintentionally trigger or escalate problem behavior; these practices help students and staff cultivate strategies for resolving conflict and creating healthier, more positive interactions.\(^ {14}\)
Adopt equity-oriented restorative practices that enable students to solve problems. Restorative justice practices support the overarching goal of strengthening school climate by developing a restorative mindset in adults that allows them to establish and sustain relationships and build a sense of community that is a precursor to community members’ understanding that violating community norms harms their community. Central to a restorative justice approach is the belief that all people have worth and that it is important to build, maintain, and repair relationships within a community.15

Relationships and trust are supported through restorative practices, including universal interventions such as daily classroom meetings in which students and staff regularly share experiences and feelings, community-building circles, and conflict resolution strategies. These are supplemented with restorative conferences when a challenging event has occurred, often managed through peer mediation. A restorative justice approach deals with conflict by identifying or naming the wrongdoing, repairing the harm, and restoring relationships. As a result, restorative discipline is built on strong relationships and relational trust, with systems for students to reflect on any mistakes, repair damage to the community, and get counseling when needed. Creating an environment in which students learn to be responsible and are given the opportunity for agency and contribution can transform social, emotional, and academic behavior and outcomes.

The more comprehensive and well-infused the approach, the stronger the outcomes. For example, a continuum model including proactive restorative exchanges, affirmative statements, informal conferences, large-group circles, and restorative conferences substantially changed school culture and outcomes rapidly in one major district, as disparities in school discipline were reduced every year for each racial group, and gains were made in academic achievement across all subjects in nearly every grade level.16

At the school level, Bronxdale High School in New York City illustrates what can happen when a comprehensive program of equity-oriented educative and restorative behavioral supports is put in place. An inclusion high school that serves a disproportionate population of students with disabilities in a low-income community of color, the once chaotic and unsafe site is now a safe, caring, and collaborative community in which staff, students, and families have voice, agency, and responsibility. At Bronxdale, community building—accomplished through SEL work in advisories, student-designed classroom constitutions, and supportive affirmations and community development in all classrooms—is integral to the now successful restorative approach. As Bronxdale Principal Carolyn Quintana described, restorative practices have value only when there is something to restore and that something is “the community, relationships, and harmony.”17

Restorative deans support the building of community and implementation of a restorative justice approach; teaching students behavioral skills and responsibility; and repairing harm by making amends through restorative practices such as peer mediation, circles, and youth court. Their work is also supported by teachers, social workers, counselors, and community partners who are part of the school’s multi-tiered system of support (MTSS) that enables trauma-informed and healing-informed supports for students.

Now a demonstration site for restorative justice in New York City, Bronxdale is known for its low suspension rate and strong academic program and results. Although most of its 445 students enter Bronxdale performing far below proficiency levels on standardized tests, they leave having outperformed their peers in credit accrual, 4- and 6-year graduation rates, and enrollment in postsecondary education.
Importantly, restorative practices can be implemented at all grade levels. Building community and supporting children by teaching them the skills to resolve conflicts and repair harm can begin in early childhood. For example, Oakland Unified School District (OUSD) in California has been scaling implementation of its restorative justice program since 2007. Glenview Elementary School in OUSD is one of the schools implementing schoolwide restorative justice practices, and one of its key strategies is the use of dialogue circles (illustrated in this video) to check in, settle disputes, teach skills, and build community.

**Enact policies that enable social and emotional learning and restorative practices**

**Adopt standards and guidance for SEL and restorative practices.** Throughout this pandemic and beyond, states and districts can support schools by developing clear guidelines and standards for children’s learning and development in these domains. Standards can span preschool through grade 12 and specify the social and emotional skills children should be able to demonstrate, describe how to promote those competencies in children, and specify the conditions and settings that cultivate these competencies. They can also specify the necessary preparation and ongoing professional learning for educators to infuse social and emotional skills into all school experiences.

Washington state has worked to develop and implement social and emotional learning standards, benchmarks, indicators, and a constellation of professional learning resources, including an SEL Online Education Module that covers trauma-informed, restorative, and culturally responsive and affirming practices as well as promoting social awareness, relationships skills, self-awareness, self-management, and responsible decision-making skills.

Illinois and Minnesota are two states that have developed restorative practice guidance and resources for schools. Minnesota has developed a suite of resources, including key principles to guide restorative practices in schools and implementation guidance to provide school districts, administrators, and educators with resources to integrate restorative practice into schoolwide climate, discipline, and teaching and learning. The key principles, each of which has corresponding practices, include:

- **Principles that develop a restorative mindset**—including putting relationships first and providing support and accountability so that those in positions of authority (teachers, staff, and administrators) do things with students rather than to or for them;
- **Principles for just and equitable learning communities**—including the belief that history, race, justice, and language matter; that interconnection and innate goodness matter; and that balancing relationship building and problem-solving in the process matters; and
- **Principles of just and equitable discipline**—including emotional literacy and discipline as guidance to repair harm, make amends, and give back to the community.

The Dignity in Schools Campaign has developed a model code and several additional resources that provide recommended language for alternative policies to pushout and zero-tolerance policies. The campaign’s guidance supports removing police from schools and replacing them with effective staff-led strategies for classroom management, conflict resolution, and mediation. When staff lack strategies for managing behavior, focused supports may be needed. Using class-level data to provide targeted professional development for teachers may also be effective.
Provide funding and supports for curriculum resources and professional development. States such as Minnesota and cities such as Cleveland, OH, have developed curriculum resources for educators to infuse social-emotional skills into school experiences and have funded counseling and wraparound supports that enable children to cope with the many challenges they are experiencing.

State agencies and districts can use ESSA funds as well as federal stimulus funds from the Coronavirus Aid, Relief, and Economic Security (CARES) Act to support SEL programs and teacher training in SEL. (See “Priority 10: Leverage More Adequate and Equitable School Funding” for more detail on how to leverage federal funding.)

School leaders can also create working conditions (e.g., time and space for professional learning and self-care) that help adults feel connected, empowered, and valued. Studies have found that efforts to support SEL are strongest when they are conducted by school personnel who have opportunities to support and deepen their own skills, which highlights the critical need for ongoing professional development as a vital element for promoting these capacities in students. Districts can take advantage of hybrid learning schedules that allow for a transition day between cohorts to dedicate more time to professional development and collaboration.

Professional learning should focus on trauma-informed SEL practices; culturally responsive, affirming, and anti-racist practices; restorative justice; and the promotion of social and emotional competencies for educators and school leaders. Organizations such as Sanford Inspire, part of Sanford Harmony at the National University System, and the Friday Institute at North Carolina State University have developed free courses to support educators in building their capacity to support SEL and their own social and emotional skills. The American Federation of Teachers (AFT) has also developed professional learning resources and lessons to support educators’ capacity for SEL-informed and trauma-informed practices.

Resources

- Reunite, Renew, and Thrive: Social and Emotional Learning (SEL) Roadmap for Returning to School (Collaborative for Academic, Social, and Emotional Learning). This guide provides school leaders with whole-school, anti-racist SEL strategies centered on relationships and built on the existing strengths of a school community. Specifically, the guide provides concrete SEL Critical Actions with essential questions; actions as schools prepare, implement, and sustain their integrative SEL work; and tools to help them along the way.

- Guidance on Culturally Responsive-Sustaining School Reopenings: Centering Equity to Humanize the Process of Coming Back Together (Metropolitan Center for Research on Equity and the Transformation of Schools). This guide poses questions and practices for policymakers, district and school leaders, and school personnel to consider for engaging in culturally responsive, equitable, and sustainable school reinventions.
• **The Whole Child: Building Systems of Integrated Student Support During and After COVID-19** (Center for Optimized Student Support at Boston College). This action guide offers practical steps for schools to develop a system of integrated support.

• **A Model Code on Education and Dignity** (Dignity in Schools Campaign). The Model Code toolkit is organized into five chapters: (1) Education; (2) Participation; (3) Dignity; (4) Freedom From Discrimination; and (5) Data, Monitoring, and Accountability. Each of these chapters addresses a key component of providing a quality education and reflects core human rights principles and values. Each chapter includes recommended policies for states, districts, and schools.

• **Restorative Practices: Fostering Healthy Relationships & Promoting Positive Discipline in Schools** (National Opportunity to Learn Campaign). This guide provides examples of restorative practices, along with implementation tips and strategies as well as examples from school districts.

• **Restorative Justice: Resources for Schools** (Edutopia). This is a compilation of resources and case studies for bringing restorative justice into schools and classrooms.

• **Social-Emotional Learning and Equity Pitfalls and Recommendations** (National Equity Project). This chart highlights potential pitfalls and provides guidance on how to avoid them as schools advance equity and inclusion in the implementation of SEL.

• **Social and Emotional Development Matters: Taking Action Now for Future Generations** (Pennsylvania State University). This broad policy brief indicates a number of steps with actions to take at every level (federal, state, district, school, classroom, and home) to integrate SEL into a whole child approach.

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**Endnotes**


